

Clifton, Deborah J

From: Cabral, Catalina
Sent: Monday, February 26, 2007 6:16 PM
To: Scott-Finan, Nancy; Clifton, Deborah J
Subject: HJC USA Briefing and Hearing Invitation

Attachments: HJC Hearing Invitation USA.pdf; HJC Briefing Request re USAs.pdf

Debbie,
The first document is a hearing invitation.



HJC Hearing
Invitation USA.pdf...



HJC Briefing
Request re USAs.p...

Catalina Cabral
U.S. DEPARTMENT OF JUSTICE
Office of Legislative Affairs
Catalina.Cabral@USDOJ.gov
(202) 514-4828

MR 580
H-15

JOHN CONYERS, JR., Michigan
CHAIRMANLAMAR S. SMITH, Texas
RANKING MINORITY MEMBER

U.S. House of Representatives
Committee on the Judiciary

Washington, DC 20515-6216
One Hundred Tenth Congress

February 26, 2007

Mr. Richard A. Hertling
Acting Assistant Attorney General
Office of Legislative Affairs
Department of Justice
950 Pennsylvania Avenue, NW
Washington, DC 20530

Dear Mr. Hertling:

I am writing to invite a representative of the Administration to testify at a hearing next Tuesday, March 6, 2007, on H.R. 580, Restoring Checks and Balances in the Confirmation Process of U.S. Attorneys. We would like to invite Paul McNulty, Deputy Attorney General, to testify.

The hearing will take place at 2:00 p.m. on March 6, in room 2141, Rayburn House Office Building. Mr. McNulty's written statement for submission to the Committee may be as extensive as you wish and will be included in the hearing record, and the most significant points of the written statement should be highlighted in an oral presentation lasting no more than five minutes. Oral testimony at the hearing, including answers to questions, will be printed as part of the verbatim record of the hearing.

To facilitate preparation for the hearing, an electronic copy of the written statement and curriculum vitae should be sent to the Committee 48 hours in advance of the hearing. The Committee will publish the statement on our website and, therefore, requests that the documents be provided in either Word Perfect, Microsoft Word, or Adobe Acrobat. We would appreciate it if all pages of the written statement are numbered and a cover page is attached with the witness' name, position, date, and title of hearing. The title of the hearing is: H.R. 580, Restoring Checks and Balances in the Nomination Process of U.S. Attorneys. These documents may be e-mailed to Elias Wolfberg on my staff at Elias.Wolfberg@mail.house.gov.

In addition, the Committee requests that 100 copies of the written statement be provided 48 hours in advance of the hearing. If a published document or report is to be introduced as part of the written statement, 50 copies should be provided. Due to delays with our mail delivery

OLA000001145

Mr. Richard A. Hertling
Page Two
February 26, 2007

system, the copies should be hand delivered in an unsealed package to Mr. Wolfberg in room 2138, Rayburn House Office Building.

If you have any questions or concerns, please contact Mr. Wolfberg or Eric Tamarkin at 226-7680. Thank you for your cooperation,

Sincerely,



John Conyers, Jr.
Chairman

JC:ew

U. S. HOUSE OF REPRESENTATIVES

FYI copy

Committee on the Judiciary
2138 Rayburn House Office Building
Washington, D.C. 20515
Fax: (202) 225-7680

FACSIMILE COVER LETTER

TO: Richard Herthig

FAX NO: 202 514 4482 # PAGES: 3 (including this page)

FROM: <input type="checkbox"/> STACEY DANSKY	<input type="checkbox"/> LILLIAN GERMAN
<input type="checkbox"/> JONATHAN GODFREY	<input type="checkbox"/> MICHONE JOHNSON
<input type="checkbox"/> ELLIOT MINCBERG	<input type="checkbox"/> MATTHEW MORGAN
<input type="checkbox"/> MICHELLE PERSAUD	<input type="checkbox"/> ROBERT REED
<input type="checkbox"/> GEORGE SLOVER	<input type="checkbox"/> GAYE STAFFORD
<input type="checkbox"/> RENATA STRAUSE	<input type="checkbox"/> DWIGHT SULLIVAN
<input type="checkbox"/> TERESA VEST	<input checked="" type="checkbox"/> Eric Tamarkis

COMMENTS: _____

If parts of this transmission are unclear or transmission was faulted, please call: (202) 225-3951.

FILE COPY
LEGISLATIVE AFFAIRS

Department Of Justice
Office Legislative Affairs
Control Sheet

Date Of Document: 02/23/07
Date Received: 02/23/07
Due Date: 02/26/07 2 pm

Control No.: 070223-13441
ID No.: 435525

From: OLA (HOUSE JUDICIARY COMTE) (H.15, H.R.580)
(110TH CONGRESS)

To: HOUSE JUDICIARY COMTE

Subject:

ATTACHED FOR YOUR REVIEW AND COMMENT IS A COPY OF THE DRAFT STATEMENT OF WILLIAM MOSCHELLA, PRINCIPAL ASSOCIATE DEPUTY ATTORNEY GENERAL, REGARDING THE IMPORTANCE OF THE JUSTICE DEPARTMENT'S UNITED STATES ATTORNEYS, BEFORE THE HOUSE JUDICIARY COMTE, TO BE GIVEN ON MARCH 6, 2007

Action/Information:

Signature Level: OLA

Referred To:

Assigned: Action:

ODAG, JMD/PERSONNEL/GC,
OARM, OLP, OLC, CRM, CIV,
EOUSA

02/23/07 COMMENTS DUE TO OLA/SILAS BY 2 PM
02/26/07. CC: OLA/SCOTT-FINAN/
SEIDEL

Remarks:

Comments:

03/06/07: ODAG/MOSCHELLA TESTIFIED. DJC

File Comments:

Primary Contact: ADRIEN SILAS, 514-7276

OLA000001148

FILE COPY
LEGISLATIVE AFFAIRS

Department Of Justice
Office Legislative Affairs
Control Sheet

Date Of Document: 02/26/07
Date Received: 02/26/07
Due Date: 03/06/07

Control No.: 070302-13505
ID No.: 435608

From: CONG. JOHN CONYERS, JR. CHMN, HOUSE JUDICIARY COMTE
(H.R.580, H.15) ((110TH CONGRESS))

To: RICHARD HERTLING ACTING AAG, OLA

Subject:

LETTER FROM THE CHAIRMAN, HOUSE JUDICIARY COMTE, INVITING A REPRESENTATIVE OF THE ADMINISTRATION TO TESTIFY AT A HEARING ON MARCH 6, 2007, ON H.R.580, RESTORING CHECKS AND BALANCES IN THE CONFIRMATION PROCESS OF U.S. ATTORNEYS. THE HEARING WILL TAKE PLACE A 2 PM IN ROOM 2141 - RAYBURN HOB. INVITES PAUL MCNULTY, DEPUTY ATTORNEY GENERAL, TO TESTIFY.

Action/Information:

Signature Level: OLA

Referred To:

Assigned: Action:

OLA;SCOTT-FINAN

02/26/07 FOR APPROPRIATE ACTION

Remarks:

Comments:

~~03/06/07: ODAG/MOSCHELLA TESTIFIED. CC: EXEC SEC. DJC~~

File Comments: EXEC SEC # 1145085

Primary Contact: NANCY SCOTT-FINAN, 514-3752

OLA000001149



Department of Justice

STATEMENT

OF

WILLIAM E. MOSCHELLA
PRINCIPAL ASSOCIATE DEPUTY ATTORNEY GENERAL
UNITED STATES DEPARTMENT OF JUSTICE

BEFORE THE

COMMITTEE ON THE JUDICIARY
UNITED STATES HOUSE OF REPRESENTATIVES

CONCERNING

“H.R. 580, RESTORING CHECKS AND BALANCES IN THE NOMINATION
PROCESS OF U.S. ATTORNEYS”

PRESENTED ON

MARCH 6, 2007

**Testimony
of**

**William E. Moschella
Principal Associate Deputy Attorney General
U.S. Department of Justice**

**Committee on the Judiciary
United States House of Representatives**

**“H.R. 580, Restoring Checks and Balances in the Nomination Process of U.S.
Attorneys”**

March 6, 2007

Chairwoman Sanchez, Congressman Cannon, and members of the Subcommittee, thank you for the invitation to discuss the importance of the Justice Department’s United States Attorneys.

Although - as previously noted by the Attorney General and the Deputy Attorney General in their testimony - the Department of Justice continues to believe the Attorney General’s current interim appointment authority is good policy, and has concerns about H.R. 580, the “Preserving United States Attorneys Independence Act of 2007,” the Department looks forward to working with the Committee in an effort to reach common ground on this important issue. It should be made clear, however, that despite the speculation, it was never the objective of the Department, when exercising this interim appointment authority, to circumvent the Senate confirmation process.

Some background. As the chief federal law-enforcement officers in their districts, our 93 U.S. Attorneys represent the Attorney General and the Department of Justice throughout the United States. U.S. Attorneys are not just prosecutors; they are government officials charged with managing and implementing the policies and priorities of the President and the Attorney General. The Attorney General has set forth key priorities for the Department of Justice, and in each of their districts, U.S. Attorneys lead the Department's efforts to protect America from terrorist attacks and fight violent crime, combat illegal drug trafficking, ensure the integrity of government and the marketplace, enforce our immigration laws, and prosecute crimes that endanger children and families — including child pornography, obscenity, and human trafficking.

United States Attorneys serve at the pleasure of the President and report to the Attorney General in the discharge of their offices. Like any other high-ranking officials in the Executive Branch, they may be removed for any reason or no reason. The Department of Justice — including the office of United States Attorney — was created precisely so that the government's legal business could be effectively managed and carried out through a coherent program under the supervision of the Attorney General. Unlike judges, who are supposed to act independently of those who nominate them, U.S. Attorneys are accountable to the Attorney General. And while U.S. Attorneys are charged with making prosecutorial decisions, they are also duty bound to implement and further the Administration's and Department's priorities and policy decisions. Prosecutorial authority should be exercised by the Executive Branch in a unified manner,

consistent with the application of criminal enforcement policy under the Attorney General. In no context is accountability more important to our society than on the front lines of law enforcement and the exercise of prosecutorial discretion. Thus, United States Attorneys are, and should be, accountable to the Attorney General.

The Attorney General and the Deputy Attorney General are responsible for evaluating the performance of the United States Attorneys and ensuring that they are leading their offices effectively. In an organization as large as the Justice Department, U.S. Attorneys are removed or asked or encouraged to resign from time to time. However, in this Administration U.S. Attorneys are never — repeat, never — removed, or asked or encouraged to resign, in an effort to retaliate against them, or interfere with, or inappropriately influence a particular investigation, criminal prosecution, or civil case.

Turnover in the position of U.S. Attorney is not uncommon and should be expected, particularly after a U.S. Attorney's four-year term has expired. When a presidential election results in a change of administration, every U.S. Attorney is asked to resign so the new President can nominate a successor for confirmation by the Senate. Moreover, U.S. Attorneys do not necessarily stay in place even during an administration. For example, more than 40 percent of the U.S. Attorneys appointed at the beginning of the Bush Administration had left office by the end of 2006. Of the U.S. Attorneys whose resignations have been the subject of recent discussion, each one had served longer than four years prior to being asked to resign.

Given the reality of turnover among the U.S. Attorneys, our system depends on the dedicated service of the career investigators and prosecutors. While a new Administration may articulate new priorities or emphasize different types of cases, the effect of a U.S. Attorney on an ongoing investigation or prosecution is, in fact, minimal, as it should be. The career civil servants who prosecute federal criminal cases are dedicated professionals and an effective U.S. Attorney relies on the professional judgment of those prosecutors.

The leadership of an office is more than the direction of individual cases. It involves managing limited resources, maintaining high morale in the office, and building relationships with federal, state and local law enforcement partners. When a U.S. Attorney submits his or her resignation, the Department must first determine who will serve temporarily as interim U.S. Attorney. The Department has an obligation to ensure that someone is able to carry out the important function of leading a U.S. Attorney's Office during the period when there is not a presidentially-appointed, Senate-confirmed U.S. Attorney. Often, the Department looks to the First Assistant U.S. Attorney or another senior manager in the office to serve as U.S. Attorney on an interim basis. When neither the First Assistant nor another senior manager in the office is able or willing to serve as interim U.S. Attorney, or when the appointment of either would not be appropriate in the circumstances, the Department has looked to other, qualified Department employees. For example, in the District of Minnesota and the Northern District of Iowa, the First Assistant took federal retirement at or near the same time that the U.S. Attorney resigned, which required the Department to select another official to lead the office.

As stated above, the Administration has not sought to avoid the confirmation process in the Senate by appointing an interim U.S. Attorney and then refusing to move forward — in consultation with home-state Senators — on the selection, nomination, confirmation and appointment of a new U.S. Attorney. In every case where a vacancy occurs, the Administration is committed to having a Senate-confirmed U.S. Attorney. And the Administration's actions bear this out. In each instance, the President either has made a nomination, or the Administration is working to select candidates for nomination. The appointment of U.S. Attorneys by and with the advice and consent of the Senate is unquestionably the appointment method preferred by the Senate, and it is unquestionably the appointment method preferred by the Administration.

Since January 20, 2001, 124 new U.S. Attorneys have been nominated by the President and confirmed by the Senate. On March 9, 2006, the Congress amended the Attorney General's authority to appoint interim U.S. Attorneys, and 18 vacancies have occurred since that date. This amendment has not changed our commitment to nominating candidates for Senate confirmation. In fact, the Administration has nominated a total of 16 individuals for Senate consideration since the appointment authority was amended, with 12 of those nominees having been confirmed to date. Of the 18 vacancies that have occurred since the time that the law was amended, the Administration has nominated candidates to fill six of these positions, has interviewed candidates for nomination for eight more positions, and is waiting to receive names to set up interviews for the remaining positions — all in consultation with home-state Senators.

However, while that nomination process continues, the Department must have a leader in place to carry out the important work of these offices and to ensure continuity of operations. To ensure an effective and smooth transition during U.S. Attorney vacancies, the office of the U.S. Attorney must be filled on an interim basis, either under the Vacancy Reform Act ("VRA"), 5 U.S.C. § 3345(a)(1), when the First Assistant is selected to lead the office, or the Attorney General's appointment authority in 28 U.S.C. § 546 when another Department employee is chosen. Ensuring that the interim and permanent appointment process runs smoothly and effectively will be the focus of the Department's efforts to reach common ground with the Congress on this issue.

Thank you again for the opportunity to testify, and I look forward to answering the Committee's questions.

Silas, Adrien

From: Hertling, Richard
Sent: Tuesday, March 06, 2007 12:50 PM
To: 'Oprison, Christopher G.'; Gibbs, Landon M.; Silas, Adrien
Cc: Green, Richard E.; Simms, Angela M.; Moschella, William; Scott-Finan, Nancy
Subject: RE: US Atty - ODAG Tstmny

The number is a little under 50 percent (44 percent). I think we are changing the testimony to read "more than 40 percent."

-----Original Message-----

From: Oprison, Christopher G. [mailto:Christopher_G._Oprison@who.eop.gov]
Sent: Tuesday, March 06, 2007 11:37 AM
To: Gibbs, Landon M.; Silas, Adrien
Cc: Green, Richard E.; Simms, Angela M.; Hertling, Richard; Moschella, William; Scott-Finan, Nancy
Subject: RE: US Atty - ODAG Tstmny

Note on page 3 of the redline a question regarding the characterization of "approximately half of the U.S. Attorneys."

-----Original Message-----

From: Gibbs, Landon M.
Sent: Tuesday, March 06, 2007 11:35 AM
To: 'Adrien.Silas@usdoj.gov'
Cc: Green, Richard E.; Simms, Angela M.; 'Richard.Hertling@usdoj.gov'; 'William.Moschella@usdoj.gov'; 'Nancy.Scott-Finan@usdoj.gov'; Oprison, Christopher G.
Subject: FW: US Atty - ODAG Tstmny

The EOP approves the attached version of the testimony.

Thanks,

Landon Gibbs
Deputy Associate Director
Office of Counsel to the President
(202) 456-5214

Clifton, Deborah J

From: Scott-Finan, Nancy
Sent: Tuesday, March 06, 2007 1:16 PM
To: Sampson, Kyle; Goodling, Monica; Moschella, William; Elston, Michael (ODAG); Scolinos, Tasia; Roehrkaase, Brian
Cc: Henderson, Charles V; Clifton, Deborah J; Silas, Adrien
Subject: FW: Hearing on H.R. 580

Importance: High

Attachments: USAttys01.doc.pdf

We have provided the cleared statement to the Hill.

From: Scott-Finan, Nancy
Sent: Tuesday, March 06, 2007 1:11 PM
To: 'Minberg, Elliot'; 'Tamarkin, Eric'; 'Johnson, Michone'; Jezierski, Crystal; 'Jeffries, Stewart'; Flores, Daniel; 'Iandoli, Matt'
Cc: Hertling, Richard; Tracci, Robert N; Seidel, Rebecca
Subject: Hearing on H.R. 580
Importance: High

All,
Attached is the Department's written statement which has just been cleared through the interagency clearance process. I apologize for the lateness of providing it to everyone. Hard copy will be hand delivered.



USAttys01.doc.pdf
(63 KB)



Department of Justice

STATEMENT

OF

WILLIAM E. MOSCHELLA
PRINCIPAL ASSOCIATE DEPUTY ATTORNEY GENERAL
UNITED STATES DEPARTMENT OF JUSTICE

BEFORE THE

COMMITTEE ON THE JUDICIARY
UNITED STATES HOUSE OF REPRESENTATIVES

CONCERNING

“H.R. 580, RESTORING CHECKS AND BALANCES IN THE NOMINATION
PROCESS OF U.S. ATTORNEYS”

PRESENTED ON

MARCH 6, 2007

OLA000001159

**Testimony
of**

**William E. Moschella
Principal Associate Deputy Attorney General
U.S. Department of Justice**

**Committee on the Judiciary
United States House of Representatives**

**“H.R. 580, Restoring Checks and Balances in the Nomination Process of U.S.
Attorneys”**

March 6, 2007

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URGENT

Department Of Justice
Office Legislative Affairs
Control Sheet

Date Of Document: 02/23/07
Date Received: 02/23/07
Due Date: 02/26/07 2 pm

Control No.: 070223-13441
ID No.: 435525

From: OLA (HOUSE JUDICIARY COMTE) (H.15) ((110TH CONGRESS))

To: HOUSE JUDICIARY COMTE

Subject:

ATTACHED FOR YOUR REVIEW AND COMMENT IS A COPY OF THE DRAFT STATEMENT OF WILLIAM MOSCHELLA, PRINCIPAL ASSOCIATE DEPUTY ATTORNEY GENERAL, REGARDING THE IMPORTANCE OF THE JUSTICE DEPARTMENT'S UNITED STATES ATTORNEYS, BEFORE THE HOUSE JUDICIARY COMTE, TO BE GIVEN ON MARCH 6, 2007

Action/Information:

Referred To:

ODAG, JMD, PERSONNEL/GC, OARM, OLP, OLC, CRM, CIV, EOUSA

Assigned: Action:

02/23/07 COMMENTS DUE TO OLA/SILAS BY 2 PM
02/26/07. CC: OLA/SCOTT-FINAN/ SEIDEL

Signature Level: OLA

Remarks:

EOUSA: JOHN NOWACKI

→ USAHqs 01.DOC.DOC

Comments:

File Comments:

Primary Contact: ADRIEN SILAS, 514-7275

JMD/GC (FRISCH): N/C (2/23/7)

* OLP (KIRSCH) VIA DAVIS: N/C (2/26/7) (BOUNDS): Comments (2/26/7)

* OLC (G. SMITH): Editorial comments (2/26/7)

→ E-mail reminder sent (2/26/7 at 5:15 pm)

CRM (KOCKRITZ): N/C (2/26/7)

JMD (LOETHUS): N/C (2/26/7)

* OARM (DEFAHISE): Oral comments (2/27/7) fld to EOUSA (2/27/7)

* ODAG (SAMPSON): Comments (typed) (2/26/7)

→ OLA (SCOTT-FINAN): Circulating a current draft (3/1/7)

* (HERTLING): Comments (3/1/7) cc'd SCOTT-FINAN & ODAG (MOSCHELLA) & EOUSA (NOWACKI)

→ OLA (SCOTT-FINAN): Rev'd draft circulated (3/2/7) Revision for OMB (3/2/7)

→ Draft e-mailed to OMB for clearance (3/2/7 at 1:40 pm) Revision e-mailed (3/2/7 at 5:55 pm)

Revised revision e-mailed (3/2/7 at 7:20 pm)

→ OMB (SIMUS) partial possible (3/5/7 at 2:30 pm)
→ E-mailed possible to EOUSA (3/5/7 at 2:55 pm)
→ OMB (CYBERTON): WTC will clear (3/5/7)
→ WTC (GIBBS): cleared w/ changes (3/6/7)

→ E-mailed OLA & ODAG that statement is cleared (3/6/7 at 12:55 pm) [initials]
→ E-mailed revision (3/6/7 at 1 pm) [initials]

Silas, Adrien

From: Scott-Finan, Nancy
Sent: Tuesday, February 20, 2007 5:21 PM
To: Elston, Michael (ODAG); Moschella, William; Battle, Michael (USAEO); Nowacki, John (USAEO); Margolis, David; Scolinos, Tasia; Macklin, Jay (USAEO); Roehrkasse, Brian; Sampson, Kyle; Goodling, Monica
Cc: Hertling, Richard; Seidel, Rebecca; Silas, Adrien
Subject: FW: US Attorneys briefing

See below. They have confirmed February 28 from 1:30 to 3 pm for the briefing with the hearing on March 6th. With a hearing on the 6th, John, we would need the revised testimony from you Friday, February 23, no later than Noon.

-----Original Message-----

From: Tamarkin, Eric [mailto:Eric.Tamarkin@mail.house.gov]
Sent: Tuesday, February 20, 2007 4:50 PM
To: Scott-Finan, Nancy
Subject: RE: US Attorneys briefing

Nancy,

Sorry for the delay in getting back to you. I just got confirmation that Wed., Feb. 28th from 1:30 - 3 pm works with the Committee's schedule. It will be in the main Committee room (2141 Rayburn). Our hearing date is now tentatively set for March 6. I will let you know as soon as possible when the details get finalized.

Thanks,
Eric

Silas, Adrien

From: Nowacki, John (USAEO) [John.Nowacki@usdoj.gov]
Sent: Tuesday, February 20, 2007 5:44 PM
To: Scott-Finan, Nancy; Elston, Michael (ODAG); Moschella, William; Margolis, David; Scolinos, Tasia; Roehrkasse, Brian; Sampson, Kyle; Goodling, Monica; Battle, Michael (USAEO); Macklin, Jay (USAEO)
Cc: Hertling, Richard; Seidel, Rebecca; Silas, Adrien
Subject: RE: US Attorneys briefing

Got it, thanks.

-----Original Message-----

From: Scott-Finan, Nancy
Sent: Tuesday, February 20, 2007 5:21 PM
To: Elston, Michael (ODAG); Moschella, William; Margolis, David; Scolinos, Tasia; Roehrkasse, Brian; Sampson, Kyle; Goodling, Monica; Nowacki, John (USAEO); Battle, Michael (USAEO); Macklin, Jay (USAEO)
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-----Original Message-----

From: Tamarkin, Eric [mailto:Eric.Tamarkin@mail.house.gov]
Sent: Tuesday, February 20, 2007 4:50 PM
To: Scott-Finan, Nancy
Subject: RE: US Attorneys briefing

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Silas, Adrien

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Cc: Hertling, Richard; Seidel, Rebecca; Silas, Adrien
Subject: RE: US Attorneys briefing

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From: Scott-Finan, Nancy
Sent: Friday, February 23, 2007 9:35 AM
To: Clifton, Deborah J
Cc: Elston, Michael (ODAG); Moschella, William; Sampson, Kyle; Goodling, Monica; Hertling, Richard; Silas, Adrien
Subject: FW: Draft Testimony
Attachments: DRAFT Moschella Testimony.doc



DRAFT Moschella
Testimony.doc ...

Attached is the testimony for the HJC hearing on March 6. We need internal clearance by COB Monday so we can get to OMB on Tuesday.

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I am giving it to you in advance for your edits.

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Sent: Friday, February 23, 2007 9:44 AM
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Silas, Adrien

From: Smith, George
Sent: Monday, February 26, 2007 12:00 PM
To: Silas, Adrien
Cc: Marshall, C. Kevin; Engel, Steve
Subject: FW: ODAG Moschella draft testimony for a 03/06/07 hearing re the Importance of the Justice Department's United States Attorneys

Attachments: DRAFT Moschella Testimony.doc; H15control.pdf



DRAFT Moschella H15control.pdf (12
Testimony.doc... KB)

Adrien: OLC has no substantive comments or objections on the draft testimony. A few editorial recommendations or suggestions are inserted on the draft in bold type. -- George Smith

-----Original Message-----

From: Clifton, Deborah J
Sent: Friday, February 23, 2007 4:52 PM
To: Moschella, William; Elston, Michael (ODAG); Frisch, Stuart; Atwell, Tonya M; Barksdale, Gwen; Hardin, Gail; Horkan, Nancy; Lauria-Sullens, Jolene; Lofthus, Lee J; Pagliarini, Raymond; Rodgers, Janice; Santangelo, Mari (JMD); Schultz, Walter H; DeFalaise, Lou (OARM); Davis, Valorie A; Jackson, Wykema C; Wilcox, Matrina (OLP); Engel, Steve; Marshall, C. Kevin; Mitchell, Dyone; Robinson, Lawan; Smith, George; Davis, Kerry; Lofton, Betty; Opl, Legislation; Samuels, Julie; Cummings, Holly (CIV); Benderson, Judith (USAEO); Nowacki, John (USAEO); Smith, David L. (USAEO); Voris, Natalie (USAEO); Caballero, Luis (ODAG)
Cc: Scott-Finan, Nancy; Seidel, Rebecca; Silas, Adrien
Subject: ODAG Moschella draft testimony for a 03/06/07 hearing re the Importance of the Justice Department's United States Attorneys

YOU WILL NOT RECEIVE A HARD COPY OF THIS REQUEST. PLEASE PROVIDE COMMENTS TO ADRIEN SILAS, OLA, NO LATER THAN 2 pm 02/26/07.



Department of Justice

STATEMENT

OF

**WILLIAM E. MOSCHELLA
PRINCIPAL ASSOCIATE DEPUTY ATTORNEY GENERAL
UNITED STATES DEPARTMENT OF JUSTICE**

BEFORE THE

**COMMITTEE ON THE JUDICIARY
UNITED STATES HOUSE OF REPRESENTATIVES**

CONCERNING

“[[TITLE]]”

PRESENTED ON

MARCH 6, 2007

OLA000001178

**Testimony
of**

**William E. Moschella
Principal Associate Deputy Attorney General
U.S. Department of Justice**

**Committee on the Judiciary
United States House of Representatives**

“[[Title]]”

March 6, 2007

Chairman Conyers, Congressman Smith, and members of the Committee, thank you for the invitation to discuss the importance of the Justice Department’s United States Attorneys.

As the chief federal law-enforcement officers in their districts, U.S. Attorneys represent the Attorney General before Americans who may not otherwise have contact with the Department of Justice. U.S. Attorneys are not only prosecutors, however; they are government officials charged with managing and implementing the policies and priorities of the Executive Branch. The Attorney General has set forth six key priorities for the Department of Justice, and in each of their districts, U.S. Attorneys lead our efforts to protect America from terrorist attacks and fight violent crime, combat illegal drug trafficking, ensure the integrity of government and the marketplace, enforce our immigration laws, and prosecute crimes that endanger children and families—including child pornography, obscenity, and human trafficking.

United States Attorneys serve at the pleasure of the President. Like ~~[delete: any -- SEC Chairman and similar "independent" agency officers may be removable only for cause]~~ other high-ranking officials in the

Executive Branch, they may be removed for any reason or no reason. The Department of Justice—including the office of United States Attorney—was created precisely so that the government’s legal business could be effectively managed and carried out through a coherent program under the supervision of the Attorney General. And unlike judges, who are supposed to act independently of those who nominate them, U.S. Attorneys are accountable to the Attorney General, and through him, to the President—the head of the Executive Branch. This accountability ensures compliance with Department policy, and is often recognized by the Members of Congress who write to the Department to encourage various U.S. Attorneys’ Offices to focus on a particular area of law enforcement.

The Attorney General and the Deputy Attorney General are responsible for evaluating the performance of the United States Attorneys and ensuring that they are leading their offices effectively. It should come as no surprise to anyone that, in an organization as large as the Justice Department, U.S. Attorneys are removed or asked or encouraged to resign from time to time. However, in this Administration U.S. Attorneys are never—repeat, never—removed, or asked or encouraged to resign, in an effort to retaliate against them, or interfere with, or inappropriately influence a particular investigation, criminal prosecution, or civil case. Any suggestion to the contrary is unfounded, and it irresponsibly undermines the reputation for impartiality the Department has earned over many years and on which it depends.

Turnover in the position of U.S. Attorney is not uncommon and should be expected, particularly after the position’s four-year term has expired. When a presidential election results in a change of administration, every U.S. Attorney **normally** leaves and the new President nominates a successor for confirmation by the Senate. Moreover, U.S. Attorneys do not necessarily stay in place even during an administration. For example, approximately half of the U.S. Attorneys appointed at the beginning of the Bush Administration had left office

by the end of 2006. Of the U.S. Attorneys whose resignations have been the subject of recent discussion, each one had served out his or her four-year term prior to being asked to resign.

Given the reality of turnover among the United States Attorneys, it is actually the career investigators and prosecutors who exercise direct responsibility for nearly all investigations and cases handled by a U.S. Attorney's Office. While a new U.S. Attorney may articulate new priorities or emphasize different types of cases, the effect of a U.S. Attorney's departure on an existing investigation is [**suggest replace "**, in fact",**with "usually"**] minimal, and that is as it should be. The career civil servants who prosecute federal criminal cases are dedicated professionals, and an effective U.S. Attorney relies on the professional judgment of those prosecutors.

The leadership of an office is more than the direction of individual cases. It involves managing limited resources, maintaining high morale in the office, and building relationships with federal, state, and local law enforcement partners. When a U.S. Attorney submits his or her resignation, the Department must first determine who will serve temporarily as interim U.S. Attorney. The Department has an obligation to ensure that someone is able to carry out the important function of leading a U.S. Attorney's Office during the period when there is not a presidentially-appointed, Senate-confirmed United States Attorney. Often, the Department looks to the First Assistant U.S. Attorney or another senior manager in the office to serve as U.S. Attorney on an interim basis. When neither the First Assistant nor another senior manager in the office is able or willing to serve as interim U.S. Attorney, or when the appointment of either would not be appropriate in the circumstances, the Department has looked to other, qualified Department employees.

At no time, however, has the Administration sought to avoid the confirmation process in the Senate by

appointing an interim U.S. Attorney and then refusing to move forward—in consultation with home-State Senators—on the selection, nomination, confirmation and appointment of a new U.S. Attorney. Not once. In every single case where a vacancy occurs, the Bush Administration is committed to having a United States Attorney who is confirmed by the Senate. And the Administration’s actions bear this out. Every time a vacancy has arisen, the President has either made a nomination, or the Administration is working—in consultation with home-state Senators—to select candidates for nomination. The appointment of U.S. Attorneys by and with the advice and consent of the Senate is unquestionably the appointment method preferred by the Senate, and it is unquestionably the appointment method preferred by the Administration.

Since January 20, 2001, 125 new U.S. Attorneys have been nominated by the President and confirmed by the Senate. On March 9, 2006, the Congress amended the Attorney General’s authority to appoint interim U.S. Attorneys, and 13 vacancies have occurred since that date. This amendment has not changed our commitment to nominating candidates for Senate confirmation. In fact, the Administration has nominated a total of 15 individuals for Senate consideration since the appointment authority was amended, with 12 of those nominees having been confirmed to date. Of the 13 vacancies that have occurred since the time that the law was amended, the Administration has nominated candidates to fill five of these positions, has interviewed candidates for nomination for seven more positions, and is waiting to receive names to set up interviews for the final position—all in consultation with home-state Senators.

However, while that nomination process continues, the Department must have a leader in place to carry out the important work of these offices. To ensure an effective and smooth transition during U.S. Attorney vacancies, the office of the U.S. Attorney must be filled on an interim basis. To do so, the Department relies on the Vacancy Reform Act (“VRA”), 5 U.S.C. § 3345(a)(1), when the First Assistant is selected to lead the office,

or the Attorney General's appointment authority in 28 U.S.C. § 546 when another Department employee is chosen. Under the VRA, the First Assistant may serve in an acting capacity for only 210 days, unless a nomination is made during that period. Under an Attorney General appointment, the interim U.S. Attorney serves until a nominee is confirmed the Senate. There is no other statutory authority for filling such a vacancy, and thus the use of the Attorney General's appointment authority, as amended last year, signals nothing other than a decision to have an interim U.S. Attorney who is not the First Assistant. It does not indicate an intention to avoid the confirmation process, as some have suggested.

As you know, before last year's amendment of 28 U.S.C. § 546, the Attorney General could appoint an interim U.S. Attorney for the first 120 days after a vacancy arose; thereafter, the district court was authorized to appoint an interim U.S. Attorney. In cases where a Senate-confirmed U.S. Attorney could not be appointed within 120 days, the limitation on the Attorney General's appointment authority resulted in recurring problems. Some district courts recognized the conflicts inherent in the appointment of an interim U.S. Attorney who would then have matters before the court—not to mention the oddity of one branch of government appointing officers of another—and simply refused to exercise the appointment authority. In those cases, the Attorney General was consequently required to make multiple successive 120-day interim appointments. Other district courts ignored the inherent conflicts and sought to appoint as interim U.S. Attorneys wholly unacceptable candidates who lacked the required clearances or appropriate qualifications.

In most cases, of course, the district court simply appointed the Attorney General's choice as interim U.S. Attorney, revealing the fact that most judges recognized the importance of appointing an interim U.S. Attorney who enjoys the confidence of the Attorney General. In other words, the most important factor in the selection of past court-appointed interim U.S. Attorneys was the Attorney General's recommendation. By

foreclosing the possibility of judicial appointment of interim U.S. Attorneys unacceptable to the Administration, last year's amendment to Section 546 appropriately eliminated a procedure that created unnecessary problems without any apparent benefit.

We are aware of no other agency where federal judges—members of a separate branch of government—appoint the interim staff of an agency. Such a judicial appointee would have authority for litigating the entire federal criminal and civil docket before the very district court to whom he or she was beholden for the appointment. This arrangement, at a minimum, gives rise to an appearance of potential conflict that undermines the performance or perceived performance of both the Executive and Judicial Branches. A judge may be inclined to select a U.S. Attorney who shares the judge's ideological or prosecutorial philosophy. Or a judge may select a prosecutor apt to settle cases and enter plea bargains, so as to preserve judicial resources. *See Wiener, Inter-Branch Appointments After the Independent Counsel: Court Appointment of United States Attorneys*, 86 Minn. L. Rev. 363, 428 (2001) (concluding that court appointment of interim U.S. Attorneys is unconstitutional).

Prosecutorial authority should be exercised by the Executive Branch in a unified manner, consistent with the application of criminal enforcement policy under the Attorney General. Court-appointed U.S. Attorneys would be at least as accountable to the chief judge of the district court as to the Attorney General, which could, in some circumstances become untenable. In no context is accountability more important to our society than on the front lines of law enforcement and the exercise of prosecutorial discretion, and the Department contends that the chief prosecutor should be accountable to the Attorney General, the President [**Is this appropriate in this context? USA's should enforce the law regardless of popular pressures, and ultimately the people.]**

As noted, when a vacancy in the office of U.S. Attorney occurs, the Department typically looks first to the First Assistant or another senior manager in the office to serve as an Acting or interim U.S. Attorney. Where neither the First Assistant nor another senior manager is able or willing to serve as an Acting or interim U.S. Attorney, or where their service would not be appropriate under the circumstances, the Administration has looked to other Department employees to serve temporarily. No matter which way a U.S. Attorney is temporarily appointed, the Administration has consistently sought, and will continue to seek, to fill the vacancy—in consultation with home-State Senators—with a presidentially-nominated and Senate-confirmed nominee.

Thank you again for the opportunity to testify, and I look forward to answering the Committee's questions.

Silas, Adrien

From: Bounds, Ryan W (OLP)
Sent: Monday, February 26, 2007 1:58 PM
To: Silas, Adrien
Cc: Davis, Valorie A
Subject: FW: ODAG Moschella draft testimony for a 03/06/07 hearing re the Importance of the Justice Department's United States Attorneys
Attachments: DRAFT Moschella Testimony.doc; H15control.pdf

Adrien,

Attached is a redline with OLP's proposed edits and one question.

Ryan
x54870

From: Davis, Valorie A
Sent: Monday, February 26, 2007 10:13 AM
To: Bounds, Ryan W (OLP)
Subject: FW: ODAG Moschella draft testimony for a 03/06/07 hearing re the Importance of the Justice Department's United States Attorneys

Hello Ryan

Kirsch is out today.. This bill is due today at **2:00pm** today are there any commentsa/

From: Davis, Valorie A
Sent: Monday, February 26, 2007 9:35 AM
To: Kirsch, Thomas
Subject: FW: ODAG Moschella draft testimony for a 03/06/07 hearing re the Importance of the Justice Department's United States Attorneys

Any comments? **Due today at 2:00pm.**

From: Davis, Valorie A
Sent: Friday, February 23, 2007 4:55 PM
To: Kirsch, Thomas
Subject: FW: ODAG Moschella draft testimony for a 03/06/07 hearing re the Importance of the Justice Department's United States Attorneys

Any comments? Due Date 2/26 at 2:00pm.

-----Original Message-----

From: Clifton, Deborah J
Sent: Friday, February 23, 2007 4:52 PM
To: Moschella, William; Elston, Michael (ODAG); Frisch, Stuart; Atwell, Tonya M; Barksdale, Gwen; Hardin, Gail; Horkan, Nancy; Lauria-Sullens, Jolene; Lofthus, Lee J; Pagliarini, Raymond; Rodgers, Janice; Santangelo, Mari (JMD); Schultz,

2/26/2007

OLA000001186

Walter H; DeFalaise, Lou (OARM); Davis, Valorie A; Jackson, Wykema C; Wilcox, Matrina (OLP); Engel, Steve; Marshall, C. Kevin; Mitchell, Dyone; Robinson, Lawan; Smith, George; Davis, Kerry; Lofton, Betty; Opl, Legislation; Samuels, Julie; Cummings, Holly (CIV); Benderson, Judith (USAEO); Nowacki, John (USAEO); Smith, David L. (USAEO); Voris, Natalie (USAEO); Caballero, Luis (ODAG)

Cc: Scott-Finan, Nancy; Seidel, Rebecca; Silas, Adrien

Subject: ODAG Moschella draft testimony for a 03/06/07 hearing re the Importance of the Justice Department's United States Attorneys

YOU WILL NOT RECEIVE A HARD COPY OF THIS REQUEST. PLEASE PROVIDE COMMENTS TO ADRIEN SILAS, OLA, NO LATER THAN 2 pm 02/26/07.



Department of Justice

STATEMENT

OF

WILLIAM E. MOSCHELLA
PRINCIPAL ASSOCIATE DEPUTY ATTORNEY GENERAL
UNITED STATES DEPARTMENT OF JUSTICE

BEFORE THE

COMMITTEE ON THE JUDICIARY
UNITED STATES HOUSE OF REPRESENTATIVES

CONCERNING

"[[TITLE]]"

PRESENTED ON

MARCH 6, 2007

**Testimony
of**

**William E. Moschella
Principal Associate Deputy Attorney General
U.S. Department of Justice**

**Committee on the Judiciary
United States House of Representatives**

“[[Title]]”

March 6, 2007

Chairman Conyers, Congressman Smith, and members of the Committee, thank you for the invitation to discuss the importance of the Justice Department’s United States Attorneys.

As the chief federal law-enforcement officers in their districts, U.S. Attorneys represent the Attorney General before Americans who may not otherwise have contact with the Department of Justice. U.S. Attorneys are not only prosecutors; they are government officials charged with managing and implementing the policies and priorities of the Executive Branch. The Attorney General has set forth six key priorities for the Department of Justice, and in their ~~respective~~ districts, U.S. Attorneys lead our efforts to protect America from terrorist attacks, ~~to~~ fight violent crime, ~~to~~ combat illegal drug trafficking, ~~to~~ ensure the integrity of government and the marketplace, ~~to~~ enforce our immigration laws, and ~~to~~ prosecute ~~the perpetrators of~~ crimes that endanger children and families—including ~~offenses involving~~ child pornography, obscenity, and human trafficking.

~~Deleted: , however~~

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United States Attorneys serve at the pleasure of the President. Like any other high-ranking officials in the Executive Branch, they may be removed for any reason or no reason. The Department of Justice—

including the office of United States Attorney—was created precisely so that the government’s legal business could be effectively managed and carried out through a coherent program under the supervision of the Attorney General. Unlike judges, who are supposed to act independently of those who nominate them, U.S. Attorneys are accountable to the Attorney General, and through him, to the President—the head of the Executive Branch. This accountability ensures compliance with Department policy and is often recognized by the Members of Congress who write to the Department to encourage various U.S. Attorneys’ Offices to focus on a particular area of law enforcement.

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The Attorney General and the Deputy Attorney General are responsible for evaluating the performance of the U.S. Attorneys and ensuring that they are leading their offices effectively. It should come as no surprise to anyone that, in an organization as large as the Justice Department, U.S. Attorneys are removed or asked or encouraged to resign from time to time. However, in this Administration U.S. Attorneys are never—repeat, never—removed, or asked or encouraged to resign, in an effort to retaliate against them or to interfere with or to inappropriately influence a particular investigation, criminal prosecution, or civil case. Any suggestion to the contrary is unfounded, and it irresponsibly undermines the reputation for impartiality the Department has earned over many years and on which it depends.

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Turnover in the position of U.S. Attorney is not uncommon and should be expected, particularly after the position’s four-year term has expired. When a presidential election results in a change of administration, U.S. Attorneys leave as a matter of course, and the new President nominates a successor for confirmation by the Senate. Moreover, U.S. Attorneys do not necessarily stay in place even throughout the term of an administration. For example, approximately half of the U.S. Attorneys appointed at the beginning of the Bush Administration had left office by the end of 2006. Of the U.S. Attorneys whose resignations have been the

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subject of recent discussion, each one had served out his or her ~~four~~ four-year term.

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Given the reality of turnover among the U.S. Attorneys, it is actually the career investigators and prosecutors who exercise direct responsibility for nearly all investigations and cases handled by a U.S. Attorney's Office. While a new U.S. Attorney may articulate new priorities or emphasize different types of cases, the effect of a U.S. Attorney's departure on an existing investigation is, in fact, minimal, and that is as it should be. The career civil servants who prosecute federal criminal cases are dedicated professionals, and an effective U.S. Attorney relies on the professional judgment of those prosecutors.

The leadership of an office is more than the direction of individual cases. It involves managing limited resources, maintaining high morale in the office, and building relationships with federal, state, and local law enforcement partners. When a U.S. Attorney submits his or her resignation, the Department must first determine who will serve temporarily as interim U.S. Attorney. The Department has an obligation to ensure that someone is able to carry out the important function of leading a U.S. Attorney's Office during the period when there is not a presidentially appointed, Senate-confirmed U.S. Attorney. Often, the Department looks to the First Assistant U.S. Attorney or another senior manager in the office to serve as U.S. Attorney on an interim basis. When neither the First Assistant nor another senior manager in the office is able or willing to serve as interim U.S. Attorney, or when the appointment of either would not be appropriate in the circumstances, the Department has looked to other, qualified Department employees.

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At no time, however, has the Administration sought to avoid the confirmation process in the Senate by appointing an interim U.S. Attorney and then refusing to move forward—in consultation with home-State Senators—on the selection, nomination, confirmation and appointment of a new U.S. Attorney. Not once. In

every single case where a vacancy occurs, the Bush Administration is committed to having a United States Attorney who is confirmed by the Senate. And the Administration's actions bear this out. Every time a vacancy has arisen, the President has either made a nomination, or the Administration is working—in consultation with home-state Senators—to select candidates for nomination. The appointment of U.S. Attorneys by and with the advice and consent of the Senate is unquestionably the appointment method preferred by the Senate, and it is unquestionably the appointment method preferred by the Administration.

Since January 20, 2001, 125 new U.S. Attorneys have been nominated by the President and confirmed by the Senate. On March 9, 2006, the Congress amended the Attorney General's authority to appoint interim U.S. Attorneys, and 13 vacancies have occurred since that date. This amendment has not changed our commitment to nominating candidates for Senate confirmation. In fact, the Administration has nominated a total of 15 individuals for Senate consideration since the appointment authority was amended, with 12 of those nominees having been confirmed to date. Of the 13 vacancies that have occurred since the time that the law was amended, the Administration has nominated candidates to fill five of these positions, has interviewed candidates for nomination for seven more positions, and is waiting to receive names to set up interviews for the final position—all in consultation with home-state Senators.

While that nomination process continues, ~~however,~~ the Department must have a leader in place to ~~supervise~~ the important work of these offices. To ensure an effective and smooth transition during U.S. Attorney vacancies, the office of the U.S. Attorney must be filled on an interim basis. To do so, the ~~Attorney General~~ ~~determines that the First Assistant should lead the office under the Vacancy Reform Act ("VRA"), 5 U.S.C. § 3345(a)(1), or appoints another Department employee under 28 U.S.C. § 546.~~ Under the VRA, the First Assistant may serve in an acting capacity for only 210 days, unless a nomination is made during that

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~~Deleted: relies on the Vacancy Reform Act ("VRA"), 5 U.S.C. § 3345(a)(1), when~~

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~~Comment [r1]: Is it always another Department employee? The statute doesn't require that.~~

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~~Deleted: authority in~~

~~Deleted: when another Department employee is chosen~~

period. ~~Under~~ Attorney General appointment pursuant to 28 U.S.C. § 546, the interim U.S. Attorney serves until a nominee is confirmed the Senate. There is no other statutory authority for filling such a vacancy, and thus the use of the Attorney General's appointment authority, as amended last year, signals nothing other than a decision to have an interim U.S. Attorney who is not the First Assistant. It does not indicate an intention to avoid the confirmation process, as some have suggested.

As you know, before last year's amendment of 28 U.S.C. § 546, the Attorney General could appoint an interim U.S. Attorney for the first 120 days after a vacancy arose; thereafter, the district court was authorized to appoint an interim U.S. Attorney. In cases where a Senate-confirmed U.S. Attorney could not be appointed within 120 days, the limitation on the Attorney General's appointment authority resulted in recurring problems. Some district courts recognized the conflicts inherent in the appointment of an interim U.S. Attorney who would then have matters before the court—not to mention the oddity of one branch of government appointing officers of another—and simply refused to exercise the appointment authority. In those cases, the Attorney General was consequently required to make multiple successive 120-day interim appointments. Other district courts ignored the inherent conflicts and sought to appoint as interim U.S. Attorneys wholly unacceptable candidates who lacked the required clearances or appropriate qualifications.

In most cases, of course, the district court simply appointed the Attorney General's choice as interim U.S. Attorney, revealing the fact that most judges recognized the importance of appointing an interim U.S. Attorney who enjoys the confidence of the Attorney General. In other words, the most important factor in the selection of past court-appointed interim U.S. Attorneys was the Attorney General's recommendation. By foreclosing the possibility of judicial appointment of interim U.S. Attorneys unacceptable to the Administration, last year's amendment to Section 546 appropriately eliminated a procedure that created unnecessary problems

Comment [r2]: Is it always another Department employee? The statute doesn't require that.

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without any apparent benefit.

We are aware of no other agency where federal judges—members of a separate branch of government—appoint the interim staff of an agency. Such a judicial appointee would have authority for litigating the entire federal criminal and civil docket before the very district court to whom he or she was beholden for the appointment. This arrangement, at a minimum, gives rise to an appearance of potential conflict that undermines the performance or perceived performance of both the Executive and Judicial Branches. A judge may be inclined to select a U.S. Attorney who shares the judge's ideological or prosecutorial philosophy. Or a judge may select a prosecutor apt to settle cases and enter plea bargains, so as to preserve judicial resources. *See Wiener, Inter-Branch Appointments After the Independent Counsel: Court Appointment of United States Attorneys*, 86 Minn. L. Rev. 363, 428 (2001) (concluding that court appointment of interim U.S. Attorneys is unconstitutional).

Prosecutorial authority should be exercised by the Executive Branch in a unified manner, consistent with the application of criminal enforcement policy under the Attorney General. Court-appointed U.S. Attorneys would be at least as accountable to the chief judge of the district court as to the Attorney General, which could, in some circumstances become untenable. In no context is accountability more important to our society than on the front lines of law enforcement and the exercise of prosecutorial discretion, and the Department contends that the chief prosecutor should be accountable to the Attorney General, the President, and ultimately the people.

As noted, when a vacancy in the office of U.S. Attorney occurs, the Department typically looks first to the First Assistant or another senior manager in the office to serve as an Acting or interim U.S. Attorney.

Where neither the First Assistant nor another senior manager is able or willing to serve as an Acting or interim U.S. Attorney, or where their service would not be appropriate under the circumstances, the Administration has looked to other Department employees to serve temporarily. No matter which way a U.S. Attorney is temporarily appointed, the Administration has consistently sought, and will continue to seek, to fill the vacancy—in consultation with home-State Senators—with a presidentially-nominated and Senate-confirmed nominee.

Thank you again for the opportunity to testify, and I look forward to answering the Committee's questions.

Silas, Adrien

From: Silas, Adrien
Sent: Monday, February 26, 2007 5:17 PM
To: Scott-Finan, Nancy
Cc: DeFalaise, Lou (OARM); David Smith; Natalie Voris; Nowacki, John (USAEO); Hardin, Gail; Nancy Horkan; Pagliarini, Raymond; Betty Lofton; Davis, Kerry; Julie Samuels; Opl, Legislation; Cummings, Holly (CIV)
Subject: H15, US Atty - ODAG Tstmny (Control -13441)
Attachments: FW: ODAG Moschella draft testimony for a 03/06/07 hearing re the Importance of the Justice Department's United States Attorneys; FW: ODAG Moschella draft testimony for a 03/06/07 hearing re the Importance of the Justice Department's United States Attorneys

Who has the lead on Will Moschella' congressional hearing statement? I have yet to hear from JMD/HR, OARM, CRM, CIV, and EOUSA. FYI, I have attached what I have received otherwise.



FW: ODAG FW: ODAG
1oschella draft testi.1oschella draft testi.

Silas, Adrien

From: Scott-Finan, Nancy
Sent: Monday, February 26, 2007 5:19 PM
To: Silas, Adrien
Subject: RE: H15, US Atty - ODAG Tstmny (Control -13441)

John Nowacki in EOUSA has the pen.

From: Silas, Adrien
Sent: Monday, February 26, 2007 5:17 PM
To: Scott-Finan, Nancy
Cc: DeFalaise, Lou (OARM); David Smith; Natalie Voris; Nowacki, John (USAEO); Hardin, Gail; Nancy Horkan; Pagliarini, Raymond; Betty Lofton; Davis, Kerry; Julie Samuels; Opl, Legislation; Cummings, Holly (CIV)
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Silas, Adrien

From: Sampson, Kyle
Sent: Monday, February 26, 2007 6:30 PM
To: Scott-Finan, Nancy; Clifton, Deborah J
Cc: Elston, Michael (ODAG); Moschella, William; Goodling, Monica; Hertling, Richard; Silas, Adrien
Subject: RE: Draft Testimony

My comments are being faxed to Nancy and Deborah now. Thx!

-----Original Message-----

From: Scott-Finan, Nancy
Sent: Friday, February 23, 2007 9:35 AM
To: Clifton, Deborah J
Cc: Elston, Michael (ODAG); Moschella, William; Sampson, Kyle; Goodling, Monica; Hertling, Richard; Silas, Adrien
Subject: FW: Draft Testimony

Attached is the testimony for the HJC hearing on March 6. We need internal clearance by COB Monday so we can get to OMB on Tuesday.

Monica, Kyle, Mike and Will,
I am giving it to you in advance for your edits.

Thanks much.

Nancy



DEPARTMENT OF JUSTICE
OFFICE OF THE ATTORNEY GENERAL

FROM: Kyle Sampson
Office of the Attorney General
U.S. Department of Justice
Telephone: (202) 514-3892
Fax: (202) 616-5117

DATE: February 26, 2007

To: Debbie Clifton

Department/Agency/Bureau: _____

Telephone Number: _____

Fax Number: 4-3999

Total Pages (Excluding Cover): _____

Comments:

FYI: Copy also faxed to Nancy Scott-Finan

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Precedence: Immediate _____ Priority _____ Routine X

Sensitive _____ Non-Sensitive _____



Department of Justice

STATEMENT

OF

WILLIAM E. MOSCHELLA
PRINCIPAL ASSOCIATE DEPUTY ATTORNEY GENERAL
UNITED STATES DEPARTMENT OF JUSTICE

BEFORE THE

COMMITTEE ON THE JUDICIARY
UNITED STATES HOUSE OF REPRESENTATIVES

CONCERNING

"[[TITLE]]"

PRESENTED ON

MARCH 6, 2007

*Please fax
to Nancy South-
ton &
Deborah Cl. Fran.
Sampson ed. Jr.*

FS

Testimony
of

William E. Moschella
Principal Associate Deputy Attorney General
U.S. Department of Justice

Committee on the Judiciary
United States House of Representatives

"[[Title]]"

March 6, 2007

Chairman Conyers, Congressman Smith, and members of the Committee, thank you for the invitation to discuss the importance of the Justice Department's United States Attorneys.

and the Department of Justice
As the chief federal law-enforcement officers in their districts, U.S. Attorneys represent the Attorney General *in their district.* before Americans ~~who may not otherwise have contact with the Department of Justice.~~ U.S. Attorneys are not only prosecutors, ~~however,~~ they are government officials charged with managing and implementing the policies and priorities of the Executive Branch. The Attorney General has set forth ~~six~~ *the Department's* key priorities for the Department of Justice, and in each of their districts, U.S. Attorneys lead ~~our~~ *the Department's* efforts to protect America from terrorist attacks and fight violent crime, combat illegal drug trafficking, ensure the integrity of government and the marketplace, enforce our immigration laws, and prosecute crimes that endanger children and families—including child pornography, obscenity, and human trafficking.

United States Attorneys serve at the pleasure of the President. Like any other high-ranking officials in

the Executive Branch, they may be removed for any reason or no reason. The Department of Justice—including the office of United States Attorney—was created precisely so that the government’s legal business could be effectively managed and carried out through a coherent program under the supervision of the Attorney General.
 And unlike judges, who are supposed to act independently of those who nominate them, U.S. Attorneys are accountable to the Attorney General, and through him, to the President—the head of the Executive Branch. This accountability ensures compliance with Department policy, and is often recognized by the Members of Congress who write to the Department to encourage various U.S. Attorneys’ Offices to focus on a particular area of law enforcement.

The Attorney General and the Deputy Attorney General are responsible for evaluating the performance of the United States Attorneys and ensuring that they are leading their offices effectively. It should come as no surprise to anyone that, in an organization as large as the Justice Department, U.S. Attorneys are removed or asked or encouraged to resign from time to time. However, in this Administration U.S. Attorneys are never—repeat, never—removed, or asked or encouraged to resign, in an effort to retaliate against them, or interfere with, or inappropriately influence a particular investigation, criminal prosecution, or civil case. Any suggestion to the contrary is unfounded, and it irresponsibly undermines the reputation for impartiality the Department has earned over many years and on which it depends.

U.S. Attorneys

Turnover in the position of U.S. Attorney is not uncommon and should be expected, particularly after the position’s four-year term has expired. When a presidential election results in a change of administration, every U.S. Attorney leaves and the new President nominates a successor for confirmation by the Senate. Moreover, U.S. Attorneys do not necessarily stay in place even during an administration. For example, approximately half

longer than four years

of the U.S. Attorneys appointed at the beginning of the Bush Administration had left office by the end of 2006.

Of the U.S. Attorneys whose resignations have been the subject of recent discussion, each one had served ~~out~~ *out* ✓
his or her ~~four-year term~~ prior to being asked to resign. ✓

Given the reality of turnover among the United States Attorneys, it is actually the career investigators and prosecutors who exercise direct responsibility for nearly all investigations and cases handled by a U.S. Attorney's Office. While a new U.S. Attorney may articulate new priorities or emphasize different types of cases, the effect of a U.S. Attorney's departure on an existing investigation is, in fact, minimal, and that is as it should be. The career civil servants who prosecute federal criminal cases are dedicated professionals, and an effective U.S. Attorney relies on the professional judgment of those prosecutors. ✓

The leadership of an office is more than the direction of individual cases. It involves managing limited resources, maintaining high morale in the office, and building relationships with federal, state, and local law enforcement partners. When a U.S. Attorney submits his or her resignation, the Department must first determine who will serve temporarily as interim U.S. Attorney. The Department has an obligation to ensure that someone is able to carry out the important function of leading a U.S. Attorney's Office during the period when there is not a presidentially-appointed, Senate-confirmed United States Attorney. Often, the Department looks to the First Assistant U.S. Attorney or another senior manager in the office to serve as U.S. Attorney on an interim basis. When neither the First Assistant nor another senior manager in the office is able or willing to serve as interim U.S. Attorney, or when the appointment of either would not be appropriate in the circumstances, the Department has looked to other, qualified Department employees.

since is more than

*↓
cite to examples in SD, SF, Phoenix, Seattle?*

At no time, however, has the Administration sought to avoid the confirmation process in the Senate by appointing an interim U.S. Attorney and then refusing to move forward—in consultation with home-State Senators—on the selection, nomination, confirmation and appointment of a new U.S. Attorney. Not once. In every single case where a vacancy occurs, the Bush Administration is committed to having a United States Attorney who is confirmed by the Senate. And the Administration's actions bear this out. Every time a vacancy has arisen, the President has either made a nomination, or the Administration is working ~~in consultation with home state Senators~~ to select candidates for nomination. The appointment of U.S. Attorneys by and with the advice and consent of the Senate is unquestionably the appointment method preferred by the Senate, and it is unquestionably the appointment method preferred by the Administration. ✓

Since January 20, 2001, 125 new U.S. Attorneys have been nominated by the President and confirmed by the Senate. On March 9, 2006, the Congress amended the Attorney General's authority to appoint interim U.S. Attorneys, and 13 vacancies have occurred since that date. This amendment has not changed our commitment to nominating candidates for Senate confirmation. In fact, the Administration has nominated a total of 15 individuals for Senate consideration since the appointment authority was amended, with 12 of those nominees having been confirmed to date. Of the 13 vacancies that have occurred since the time that the law was amended, the Administration has nominated candidates to fill five of these positions, has interviewed candidates for nomination for seven more positions, and is waiting to receive names to set up interviews for the final position—all in consultation with home-state Senators. ✓

verify with Monica

However, while that nomination process continues, the Department must have a leader in place to carry out the important work of these offices. To ensure an effective and smooth transition during U.S. Attorney

vacancies, the office of the U.S. Attorney must be filled on an interim basis. To do so, the Department relies on the Vacancy Reform Act ("VRA"), 5 U.S.C. § 3345(a)(1), when the First Assistant is selected to lead the office, or the Attorney General's appointment authority in 28 U.S.C. § 546 when another Department employee is chosen. Under the VRA, the First Assistant may serve in an acting capacity for only 210 days, unless a nomination is made during that period. Under an Attorney General appointment, the interim U.S. Attorney serves until a nominee is confirmed the Senate. There is no other statutory authority for filling such a vacancy, and thus the use of the Attorney General's appointment authority, as amended last year, signals nothing other than a decision to have an interim U.S. Attorney who is not the First Assistant. It does not indicate an intention to avoid the confirmation process, as some have suggested.

As you know, before last year's amendment of 28 U.S.C. § 546, the Attorney General could appoint an interim U.S. Attorney for the first 120 days after a vacancy arose; thereafter, the district court was authorized to appoint an interim U.S. Attorney. In cases where a Senate-confirmed U.S. Attorney could not be appointed within 120 days, the limitation on the Attorney General's appointment authority resulted in recurring problems. Some district courts recognized the conflicts inherent in the appointment of an interim U.S. Attorney who would then have matters before the court—not to mention the oddity of one branch of government appointing officers of another—and simply refused to exercise the appointment authority. In those cases, the Attorney General was consequently required to make multiple successive 120-day interim appointments. Other district courts ignored the inherent conflicts and sought to appoint as interim U.S. Attorneys wholly unacceptable candidates who lacked the required clearances or appropriate qualifications.

In most cases, of course, the district court simply appointed the Attorney General's choice as interim

U.S. Attorney, revealing the fact that most judges recognized the importance of appointing an interim U.S. Attorney who enjoys the confidence of the Attorney General. In other words, the most important factor in the selection of past court-appointed interim U.S. Attorneys was the Attorney General's recommendation. By foreclosing the possibility of judicial appointment of interim U.S. Attorneys unacceptable to the Administration, last year's amendment to Section 546 appropriately eliminated a procedure that created unnecessary problems without any apparent benefit.

on an interim basis to senior, policymaking staff

We are aware of no other agency where federal judges—members of a separate branch of government—appoint ~~the interim staff~~ of an agency. Such a judicial appointee would have authority for litigating the entire federal criminal and civil docket before the very district court to whom he or she was beholden for the appointment. This arrangement, at a minimum, gives rise to an appearance of potential conflict that undermines the performance or perceived performance of both the Executive and Judicial Branches. A judge may be inclined to select a U.S. Attorney who shares the judge's ideological or prosecutorial philosophy. Or a judge may select a prosecutor apt to settle cases and enter plea bargains, so as to preserve judicial resources. *See* Wiener, *Inter-Branch Appointments After the Independent Counsel: Court Appointment of United States Attorneys*, 86 *Minn. L. Rev.* 363, 428 (2001) (concluding that court appointment of interim U.S. Attorneys is unconstitutional).

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As noted, when a vacancy in the office of U.S. Attorney occurs, the Department typically looks first to the First Assistant or another senior manager in the office to serve as an ^{Acting} or interim U.S. Attorney. ✓
Where neither the First Assistant nor another senior manager is able or willing to serve as an ^{Acting} or interim U.S. Attorney, or where their service would not be appropriate under the circumstances, the Administration has looked to other Department employees to serve temporarily. No matter which way a U.S. Attorney is temporarily appointed, the Administration has consistently sought, and will continue to seek, to fill the vacancy—in consultation with home-State Senators—with a presidentially-nominated and Senate-confirmed nominee. ✓

Thank you again for the opportunity to testify, and I look forward to answering the Committee's questions.

Silas, Adrien

From: Cabral, Catalina
Sent: Monday, February 26, 2007 6:45 PM
To: Scott-Finan, Nancy; Silas, Adrien; Nowacki, John (USAEO)
Subject: Draft Statement for 3/6/07 USA Hearing before HJC

Attachments: Kyles Edits to Draft Statement for 3-6-7 USA Hearing before HJC.pdf



Kyles Edits to Draft
Statement...

Catalina Cabral
U.S. DEPARTMENT OF JUSTICE
Office of Legislative Affairs
Catalina.Cabral@USDOJ.gov
(202) 514-4828



DEPARTMENT OF JUSTICE
OFFICE OF THE ATTORNEY GENERAL

FROM: Kyle Sampson
Office of the Attorney General
U.S. Department of Justice
Telephone: (202) 514-3892
Fax: (202) 616-5117

DATE: February 26, 2007

To: Nancy Scott-Finan

Department/Agency/Bureau: _____

Telephone Number: _____

Fax Number: 5-2643

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Sensitive _____ Non-Sensitive _____



Department of Justice

STATEMENT

*Please fax
to Nancy Scott-
tison &
Deborah C. Fran-
scompton ad. 77*

OF

**WILLIAM E. MOSCHELLA
PRINCIPAL ASSOCIATE DEPUTY ATTORNEY GENERAL
UNITED STATES DEPARTMENT OF JUSTICE**

FS

BEFORE THE

**COMMITTEE ON THE JUDICIARY
UNITED STATES HOUSE OF REPRESENTATIVES**

CONCERNING

“[[TITLE]]”

PRESENTED ON

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March 6, 2007

Chairman Conyers, Congressman Smith, and members of the Committee, thank you for the invitation to discuss the importance of the Justice Department’s United States Attorneys.

and the Department of Justice
As the chief federal law-enforcement officers in their districts, U.S. Attorneys represent the Attorney General before Americans ^{in their district.} ~~who may not otherwise have contact with the Department of Justice.~~ U.S. Attorneys are not only prosecutors, ~~however;~~ they are government officials charged with managing and implementing the policies and priorities of the Executive Branch. The Attorney General has set forth ~~six~~ ⁹ key priorities for the Department of Justice, and in each of their districts, U.S. Attorneys lead ~~our~~ ^{the Department's} efforts to protect America from terrorist attacks and fight violent crime, combat illegal drug trafficking, ensure the integrity of government and the marketplace, enforce our immigration laws, and prosecute crimes that endanger children and families—including child pornography, obscenity, and human trafficking.

United States Attorneys serve at the pleasure of the President. Like any other high-ranking officials in

the Executive Branch, they may be removed for any reason or no reason. The Department of Justice—including the office of United States Attorney—was created precisely so that the government's legal business could be effectively managed and carried out through a coherent program under the supervision of the Attorney General. ~~And~~ unlike judges, who are supposed to act independently of those who nominate them, U.S. Attorneys are accountable to the Attorney General, and through him, to the President—the head of the Executive Branch. This accountability ensures compliance with Department policy, and is often recognized by the Members of Congress who write to the Department to encourage various U.S. Attorneys' Offices to focus on a particular area of law enforcement.

The Attorney General and the Deputy Attorney General are responsible for evaluating the performance of the United States Attorneys and ensuring that they are leading their offices effectively. It should come as no surprise to anyone that, in an organization as large as the Justice Department, U.S. Attorneys are removed or asked or encouraged to resign from time to time. However, in this Administration U.S. Attorneys are never—repeat, never—removed, or asked or encouraged to resign, in an effort to retaliate against them, or interfere with, or inappropriately influence a particular investigation, criminal prosecution, or civil case. Any suggestion to the contrary is unfounded, and it irresponsibly undermines the reputation for impartiality the Department has earned over many years and on which it depends.

U.S. Attorneys
 Turnover in the position of U.S. Attorney is not uncommon and should be expected, particularly after the position's four-year term has expired. When a presidential election results in a change of administration, every U.S. Attorney leaves and the new President nominates a successor for confirmation by the Senate. Moreover, U.S. Attorneys do not necessarily stay in place even during an administration. For example, approximately half

longer than four years

of the U.S. Attorneys appointed at the beginning of the Bush Administration had left office by the end of 2006.

Of the U.S. Attorneys whose resignations have been the subject of recent discussion, each one had served ~~out~~ his or her ~~four-year term~~ prior to being asked to resign.

✓
✓

Given the reality of turnover among the United States Attorneys, it is actually the career investigators and prosecutors who exercise direct responsibility for nearly all investigations and cases handled by a U.S. Attorney's Office. While a new U.S. Attorney may articulate new priorities or emphasize different types of cases, the effect of a U.S. Attorney's departure on an existing investigation is, in fact, minimal, and that is as it should be. The career civil servants who prosecute federal criminal cases are dedicated professionals, and an effective U.S. Attorney relies on the professional judgment of those prosecutors.

✓

The leadership of an office is more than the direction of individual cases. It involves managing limited resources, maintaining high morale in the office, and building relationships with federal, state, and local law enforcement partners. When a U.S. Attorney submits his or her resignation, the Department must first determine who will serve temporarily as interim U.S. Attorney. The Department has an obligation to ensure that someone is able to carry out the important function of leading a U.S. Attorney's Office during the period when there is not a presidentially-appointed, Senate-confirmed United States Attorney. Often, the Department looks to the First Assistant U.S. Attorney or another senior manager in the office to serve as U.S. Attorney on an interim basis. When neither the First Assistant nor another senior manager in the office is able or willing to serve as interim U.S. Attorney, or when the appointment of either would not be appropriate in the circumstances, the Department has looked to other, qualified Department employees.

↓
c.f. to examples in SD, SF, Phoenix, Seattle?

At no time, however, has the Administration sought to avoid the confirmation process in the Senate by appointing an interim U.S. Attorney and then refusing to move forward—in consultation with home-State Senators—on the selection, nomination, confirmation and appointment of a new U.S. Attorney. Not once. In every single case where a vacancy occurs, the Bush Administration is committed to having a United States Attorney who is confirmed by the Senate. And the Administration's actions bear this out. Every time a vacancy has arisen, the President has either made a nomination, or the Administration is working—in consultation with home-state Senators—to select candidates for nomination. The appointment of U.S. Attorneys by and with the advice and consent of the Senate is unquestionably the appointment method preferred by the Senate, and it is unquestionably the appointment method preferred by the Administration.

Since January 20, 2001, 125 new U.S. Attorneys have been nominated by the President and confirmed by the Senate. On March 9, 2006, the Congress amended the Attorney General's authority to appoint interim U.S. Attorneys, and 13 vacancies have occurred since that date. This amendment has not changed our commitment to nominating candidates for Senate confirmation. In fact, the Administration has nominated a total of 15 individuals for Senate consideration since the appointment authority was amended, with 12 of those nominees having been confirmed to date. Of the 13 vacancies that have occurred since the time that the law was amended, the Administration has nominated candidates to fill five of these positions, has interviewed candidates for nomination for seven more positions, and is waiting to receive names to set up interviews for the final position—all in consultation with home-state Senators.

verify with Monica

However, while that nomination process continues, the Department must have a leader in place to carry out the important work of these offices. To ensure an effective and smooth transition during U.S. Attorney

vacancies, the office of the U.S. Attorney must be filled on an interim basis. To do so, the Department relies on the Vacancy Reform Act ("VRA"), 5 U.S.C. § 3345(a)(1), when the First Assistant is selected to lead the office, or the Attorney General's appointment authority in 28 U.S.C. § 546 when another Department employee is chosen. Under the VRA, the First Assistant may serve in an acting capacity for only 210 days, unless a nomination is made during that period. Under an Attorney General appointment, the interim U.S. Attorney serves until a nominee is confirmed the Senate. There is no other statutory authority for filling such a vacancy, and thus the use of the Attorney General's appointment authority, as amended last year, signals nothing other than a decision to have an interim U.S. Attorney who is not the First Assistant. It does not indicate an intention to avoid the confirmation process, as some have suggested.

As you know, before last year's amendment of 28 U.S.C. § 546, the Attorney General could appoint an interim U.S. Attorney for the first 120 days after a vacancy arose; thereafter, the district court was authorized to appoint an interim U.S. Attorney. In cases where a Senate-confirmed U.S. Attorney could not be appointed within 120 days, the limitation on the Attorney General's appointment authority resulted in recurring problems. Some district courts recognized the conflicts inherent in the appointment of an interim U.S. Attorney who would then have matters before the court—not to mention the oddity of one branch of government appointing officers of another—and simply refused to exercise the appointment authority. In those cases, the Attorney General was consequently required to make multiple successive 120-day interim appointments. Other district courts ignored the inherent conflicts and sought to appoint as interim U.S. Attorneys wholly unacceptable candidates who lacked the required clearances or appropriate qualifications.

In most cases, of course, the district court simply appointed the Attorney General's choice as interim

U.S. Attorney, revealing the fact that most judges recognized the importance of appointing an interim U.S. Attorney who enjoys the confidence of the Attorney General. In other words, the most important factor in the selection of past court-appointed interim U.S. Attorneys was the Attorney General's recommendation. By foreclosing the possibility of judicial appointment of interim U.S. Attorneys unacceptable to the Administration, last year's amendment to Section 546 appropriately eliminated a procedure that created unnecessary problems without any apparent benefit.

on an interim basis ~~to~~ senior, policy-making staff

We are aware of no other agency where federal judges—members of a separate branch of government—appoint ~~the interim staff~~ of an agency. Such a judicial appointee would have authority for litigating the entire federal criminal and civil docket before the very district court to whom he or she was beholden for the appointment. This arrangement, at a minimum, gives rise to an appearance of potential conflict that undermines the performance or perceived performance of both the Executive and Judicial Branches. A judge may be inclined to select a U.S. Attorney who shares the judge's ideological or prosecutorial philosophy. Or a judge may select a prosecutor apt to settle cases and enter plea bargains, so as to preserve judicial resources. *See* Wiener, *Inter-Branch Appointments After the Independent Counsel: Court Appointment of United States Attorneys*, 86 Minn. L. Rev. 363, 428 (2001) (concluding that court appointment of interim U.S. Attorneys is unconstitutional).

Prosecutorial authority should be exercised by the Executive Branch in a unified manner, consistent with the application of criminal enforcement policy under the Attorney General. Court-appointed U.S. Attorneys would be at least as accountable to the chief judge of the district court as to the Attorney General, which could, in some circumstances become untenable. In no context is accountability more important to our society than on

the front lines of law enforcement and the exercise of prosecutorial discretion, and the Department contends that the chief prosecutor should be accountable to the Attorney General, the President, and ultimately the people.

As noted, when a vacancy in the office of U.S. Attorney occurs, the Department typically looks first to the First Assistant or another senior manager in the office to serve as an ^{the} Acting or interim U.S. Attorney. ✓
Where neither the First Assistant nor another senior manager is able or willing to serve as an ^{the} Acting or interim ✓
U.S. Attorney, or where their service would not be appropriate under the circumstances, the Administration has looked to other Department employees to serve temporarily. No matter which way a U.S. Attorney is temporarily appointed, the Administration has consistently sought, and will continue to seek, to fill the vacancy—in consultation with home-State Senators—with a presidentially-nominated and Senate-confirmed nominee.

Thank you again for the opportunity to testify, and I look forward to answering the Committee's questions.

Silas, Adrien

From: Moschella, William
Sent: Monday, February 26, 2007 7:46 PM
To: Sampson, Kyle; Scott-Finan, Nancy; Clifton, Deborah J
Cc: Elston, Michael (ODAG); Goodling, Monica; Hertling, Richard; Silas, Adrien
Subject: RE: Draft Testimony

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Cc: Elston, Michael (ODAG); Goodling, Monica; Hertling, Richard; Silas, Adrien; Nowacki, John (USAEO)
Subject: RE: Draft Testimony

We haven't received them, let alone reviewed them yet, and given the issues - seems like we should do that first. They were just requested yesterday, right? Let's figure this out and then we'll respond to the letter. FB

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